# Message Text

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O R 091802Z JUN 78 FM AMEMBASSY PARIS TO SECSTATE WASHDC IMMEDIATE 2988 INFO ALL OECD CAPITALS AMEMBASSY BRUSSELS USMISSION GENEVA

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USOECD

USEEC

USMTN

E.O. 11652: N/A TAGS: ETRD, OECD

SUBJECT: OECD AD HOC STEEL GROUP: DRAFT RESOLUTION ON STEEL

FOLLOWING IS TEXT OF "DRAFT RESOLUTION ON STEEL"
CIRCULATED BY OECD SECRETARIAT JUNE 9 AS RESULT OF
STEEL GROUP'S DISCUSSIONS REPORTED SEPTEL. COVERING
LETTER REQUESTS REACTIONS FROM MEMBERS OF GROUP BY
JUNE 21. DRAFT RESOLUTION IS ACCOMPANIED BY
SECRETARIAT NOTE SUMMARIZING POINTS MADE IN STEEL
GROUP DISCUSSION, COPIES OF WHICH ARE BEING HANDCARRIED TO WASHINGTON.
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BEGIN TEXT:

DRAFT RESOLUTION ON STEEL

**PROBLEMS** 

1. THE WORLD'S STEEL INDUSTRY IS EXPERIENCING SERIOUS

DIFFICULTIES OF BOTH A CYCLICAL AND STRUCTURAL NATURE. THESE DIFFICULTIES ARE WIDESPREAD AND ARE CHARACTERISED BY:

- PERSISTENT EXCESS CAPACITY;
- UNJUSTIFIABLY LOW PRICES ON WORLD MARKETS;
- MARKED CHANGES IN TRADITIONAL TRADE PATTERNS;
- MAJOR DISLOCATIONS OF LABOUR, FREQUENTLY IN AREAS

ALREADY EXPERIENCING HIGH UNEMPLOYMENT;

- DEPRESSED FINANCIAL PERFORMANCE AMONG PRODUCERS, WHICH HOLDS DOWN INVESTMENTS NEEDED FOR MODERNISATION AND RATIONALISATION OF PLANTS;
- INCREASING GOVERNMENTAL INTERVENTION IN STEEL SUPPLY AND DEMAND, ESPECIALLY WITH FOREIGN TRADE.
- 2. IN VIRTUALLY ALL MAJOR STEEL-PRODUCING NATIONS, STEEL OCCUPIES A CENTRAL PLACE IN THE NATIONAL ECONOMY. IN A NUMBER OF MAJOR AREAS, THE MAGNITUDE OF STRUCTURAL PROBLEMS CONFRONTING THE STEEL SECTOR AND RESULTANT SOCIAL AND ECONOMIC IMPLICATIONS OF THE NECESSARY STRUCTURAL ADJUSTMENTS ARE SUBSTANTIAL.
- 3. THE INTERRELATIONSHIP OF DEVELOPMENTS IN THE STEEL SECTORS FROM COUNTRY TO COUNTRY AND THE POTENTIAL THAT UNILATERAL ACTIONS AND POLICIES CAN AGGRAVATE THE PROBLEMS OF OTHERS, HAVE BECOME CLEAR. THE CONVERGENCE OF LIMITED OFFICIAL USE

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CYCIICAL PROBLEMS AMONG MANY NATIONS SERVES TO INTENSIFY THE PROBLEMS FACED BY EACH. THERE IS GENERAL RECOGNITION THAT THERE MAY WELL BE RECURRING CYCLICAL DIFFICULTIES.

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INFO OCT-01 IO-13 ISO-00 AID-05 CEA-01 CIAE-00 COME-00 EB-08 EA-10 FRB-03 INR-10 NEA-11 NSAE-00 OPIC-03

SP-02 TRSE-00 LAB-04 SIL-01 AGRE-00 OMB-01 SS-15 SSO-00 INRE-00 ICAE-00 NSCE-00 XMB-02 STR-07 ITC-01 JUSE-00 FTC-01 DOE-15 SOE-02 DOEE-00 /128 W -------009218 091858Z /45

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#### **OBJECTIVES**

- 4. IN VIEW OF THESE DIFFICULTIES, GOVERNMENTS NEED TO WORK CLOSELY TOGETHER IN ORDER TO:
- ENSURE THAT TRADE IN STEEL WILL BE FAIR AND REMAIN AS FREE AS POSSIBLE. RESTRICTIVE ACTIONS SHOULD BE AVOIDED AND, WHERE NECESSARY, STRICTLY LIMITED IN SCOPE AND TIME, AND IN CONFORMITY WITH GATT RULES;
- ENCOURAGE REDUCTION OF BARRIERS TO TRADE;
- ENABLE GOVERNMENTS TO ACT PROMPTLY TO COPE WITH CRISIS SITUATIONS, IN CLOSE CONSULTATION WITH INTERESTED TRADING PARTNERS AND IN CONFORMITY WITH AGREED PRINCIPLES;
- FACILITATE NEEDED STRUCTURAL ADAPTATIONS THAT WILL DIMINISH PRESSURES FOR TRADE ACTIONS AND PROMOTE LIMITED OFFICIAL USE

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RATIONAL ALLOCATION OF PRODUCTIVE RESOURCES WITH THE AIM OF ACHIEVING FULLY COMPETITIVE ENTERPRISES;

- ENSURE THAT MEASURES AFFECTING THE STEEL INDUSTRY ARE CONSISTENT TO THE EXTENT POSSIBLE WITH GENERAL ECONOMIC POLICIES AND TAKE INTO ACCOUNT IMPLICATIONS FOR RELATED INDUSTRIES, INCLUDING STEEL-CONSUMING INDUSTRIES:
- AVOID ENCOURAGING ECONOMICALLY UNJUSTIFIED INVESTMENTS WHILE RECOGNISING LEGITI-MATE DEVELOPMENT NEEDS;
- FACILITATE MULTILATERAL CO-OPERATION CONSISTENT WITH THE NEED TO MAINTAIN COMPETITION, TO ANTICIPATE AND, TO THE EXTENT POSSIBLE, PREVENT PROBLEMS.
- 5. TO ACCOMPLISH THESE OBJECTIVES, IT IS HEREBY

#### RESOLVED THAT A STEEL COMMITTEE BE ESTABLISHED.

#### COMMITTEE FUNCTIONS

- 6. THE STEEL COMMITTEE WILL MEET REGULARLY AND IN SPECIAL SESSIONS AS REQUIRED TO:
- (1) CONTINUOUSLY FOLLOW NATIONAL, REGIONAL AND WORLD SUPPLY AND DEMAND CONDITIONS IN STEEL AND CLOSELY RELATED INDUSTRIES, INCLUDING STEEL-CONSUMING INDUSTRIES, WITH A VIEW TO IDENTIFYING POTENTIAL PROBLEMS AND THEIR IMPLICATIONS AND MAKING ASSESSMENTS AND FORECASTS AVAILABLE TO ALL INTERESTED PARTIES;
- (2) CONTINUOUSLY FOLLOW THE EVOLUTION OF NATIONAL, REGIONAL AND WORLD STEEL INDUSTRIES WITH REGARD TO EMPLOYMENT, PROFITS, INVESTMENTS, CAPACITY, PRODUCTION COSTS, PRODUCTIVITY, AND OTHER ASPECTS OF LIMITED OFFICIAL USE

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VIABILITY AND COMPETITIVENESS;

- (3) DEVELOP COMMON PERSPECTIVES REGARDING EMERGING PROBLEMS OR CONCERNS IN THE STEEL SECTOR AND ESTABLISH, WHERE APPROPRIATE, MULTILATERAL OBJECTIVES OR GUIDELINES FOR GOVERNMENT POLICIES;
- (4) REGULARLY REVIEW GOVERNMENT POLICIES AND ACTIONS IN THE STEEL SECTOR TO ASSESS THEIR APPROPRIATENESS TO THE CURRENT SITUATION, AND THEIR CONSISTENCY WITH AGREED MULTILATERAL OBJECTIVES AND GUIDELINES, THE GATT, OR OTHER INTERNATIONAL AGREEMENTS;
- (5) IDENTIFY DEFICIENCIES AND GAPS IN EXISTING DATA NEEDED BY THE COMMITTEE WITH A VIEW TO IMPROVING NATIONAL INPUTS TO THE COMMITTEE AND CROSS-NATIONAL COMPARABILITY OF DATA.

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#### **MEMBERSHIP**

7. MEMBERSHIP OF THE STEEL COMMITTEE WILL BE OPEN TO ALL OECD COUNTRIES. THE COMMITTEE MAY DECIDE WHETHER ANY NON-OECD COUNTRIES WITH EITHER SUBSTANTIAL STEEL PRODUCTION OR TRADE INTERESTS, WHO AGREE TO UNDERTAKE BASICALLY THE SAME COMMITMENTS, SHOULD BE INVITED TO TAKE PART IN THE COMMITTEE'S WORK, AND WITH WHAT STATUS.

### INITIAL COMMITMENTS

- 8. THE MEMBERS OF THE STEEL COMMITTEE AGREE TO THE FOLLOWING MULTILATERAL GUIDELINES:
- 9. IN ORDER TO FACILITATE STRUCTURAL ADAPTATION, THE MEMBER GOVERNMENTS AGREE THAT DOMESTIC POLICIES TO SUSTAIN STEEL FIRMS DURING CRISIS PERIODS SHOULD LIMITED OFFICIAL USE

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NOT SHIFT THE BURDEN OF ADJUSTMENT TO OTHER
COUNTRIES AND THUS INCREASE THE LIKELIHOOD OF RESTRICTIVE TRADE ACTIONS BY OTHER COUNTRIES (E.G. BY ARTIFICIALLY RAISING STOCK LEVELS OR BY DISPLACING IMPORTS).
FURTHER, AS A GENERAL RULE, DOMESTIC MEASURES SHOULD NOT
PREVENT MARGINAL FACILITIES FROM CLOSING IN THOSE
INSTANCES WHERE THE FACILITIES CANNOT BECOME COMMERCIALLY VIABLE WITHIN A REASONABLE PERIOD OF TIME.

10. THE MEMBERS OF THE STEEL COMMITTEE AGREE TO MAKE

EVERY EFFORT TO PROVIDE EFFECTIVE PROGRAMMES FOR STEEL WORKER READAPTATION AWAY FROM FACILITIES IMPACTED BY STRUCTURAL ADJUSTMENTS INTO ALTERNATIVE EMPLOYMENT. TO THIS END, THE MEMBERS WILL PERIODICALLY EXCHANGE INFORMATION ON THE EFFECTIVENESS OF POLICIES AND PROGRAMMES TO ASSIST STEEL WORKERS AND COMMUNITIES.

11. (THIS SECTION TO BE COMPLETED AFTER FURTHER DISCUSSIONS.)

WORK PROGRAMME (TO BE DRAFTED.)

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